

PARKLAND COUNTY
PROVINCE OF ALBERTA

BYLAW 2020-02

BEING A BYLAW FOR THE PURPOSE OF ADOPTING AN INTERMUNICIPAL COLLABORATION
FRAMEWORK BETWEEN PARKLAND COUNTY AND THE SUMMER VILLAGE OF SEBA BEACH

WHEREAS the Municipal Government Act, RSA 2000, c.M-26 authorizes Council to work collaboratively with neighbouring municipalities to ensure the efficient provision of municipal services for all residents;

WHEREAS Parkland County and the Summer Village of Seba Beach have worked collaboratively on the preparation of an Intermunicipal Collaboration Framework between both municipalities; and

WHEREAS the Council of Parkland County deems it desirable and appropriate to adopt the Parkland County and Summer Village of Seba Beach Intermunicipal Collaboration Framework;

NOW THEREFORE the Council of Parkland County duly assembled and under the authority of the *Municipal Government Act*, as amended, hereby enacts the following:

1. That "Intermunicipal Collaboration Framework Between Parkland County and the Summer Village of Seba Beach", attached and forming part of Bylaw 2020-02, is hereby adopted.
2. That Bylaw 2019-10 is hereby repealed.

ENACTMENT

3. This bylaw shall come into force and take effect on the day of third reading and signing thereof.

READ A FIRST TIME this 11th day of February, 2020.

READ A SECOND TIME this 11th day of February, 2020.

READ A THIRD TIME and finally passed this 14th day of April, 2020.

SIGNED AND PASSED this 14th day of April, 2020.



Mayor



Chief Administrative Officer

**Intermunicipal Collaboration Framework
Between
Parkland County
And
Summer Village of Seba Beach
Bylaw 2020-02 (Parkland County)
Bylaw 1-2019 (Summer Village of Seba Beach)**

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WHEREAS, Parkland County and the Summer Village of Seba Beach share a common border; and

WHEREAS, Parkland County and the Summer Village of Seba Beach share common interests and are desirous of working together to provide services to their ratepayers; and

WHEREAS, the *Municipal Government Act* stipulates that municipalities that have a common boundary must create a framework with each other that identifies the services provided by each municipality and the funding arrangements for these services.

NOW THEREFORE, by mutual covenant of the parties hereto it is agreed as follows:

1. Definitions

1. In this Agreement
 - a. "Committee" means Intermunicipal Collaboration Committee as defined in Section 3 of this Agreement.
 - b. "In Scope Services" means services that both parties may consider for joint cost sharing or management and are identified in Section 3 of this Agreement.
 - c. "Service agreement" means a legally binding agreement such as a Contract, Agreement or Memorandum of Understanding that is signed by both parties.
 - d. "Capital Costs" means new facilities, expansions to existing facilities and intensification of use of existing facilities.
 - e. "Intermunicipal Development Plan" in this agreement means the Parkland County / Summer Village of Seba Beach Intermunicipal Development Plan
 - f. "Out of Scope" means services that both parties have agreed will not form part of this Agreement and are defined in Section 3 of this Agreement.
 - g. "Party" means Summer Village of Seba Beach and Parkland County.
 - h. "Year" means the calendar year beginning on January 1st and ending on December 31st.

2. Term and Review

1. In accordance with the *Municipal Government Act*, this is a permanent Agreement and shall come into force on the passing of bylaws by both municipalities.
2. This Agreement may be amended by mutual consent of both parties unless specified otherwise in this Agreement. Amended copies of this Agreement shall come into force on the passing of bylaws by both municipalities.
3. Amended versions to this Agreement shall supersede and replace all previous versions of this Agreement.
4. It is agreed that Parkland County and the Summer Village of Seba Beach shall meet at least once every four years, or upon request by either party. Formal notification by either party of an intent to meet shall occur no earlier than 90 calendar days and no

later than 180 calendar days after a municipal election to review the terms and conditions of the agreement.

3. Intermunicipal Cooperation

1. Parkland County and Summer Village of Seba Beach agree to create a recommending body known as the Intermunicipal Committee (hereinafter referred to as the Committee).
2. The Committee will meet on an as required basis and will develop recommendations to the Councils on all matters of strategic direction and cooperation affecting municipal residents, except matters where other current operating structures and mechanisms are operating successfully. "In scope services" to be considered in this agreement for potential future joint-cost sharing or management include:
 - a. Emergency and emergency aid;
 - b. Fire service mutual aid agreements;
 - c. Long-term growth plans including the Intermunicipal Development Plan, municipal development plans, applicable area structure plans and other strategic studies;
 - d. Joint economic development initiatives related to recreation and tourism;
 - e. Opportunities to coordinate water, wastewater, solid waste and transfer station usage, lagoon rates and usage;
 - f. Opportunities to coordinate engineering design standards;
 - g. Policing and bylaw enforcement matters;
 - h. Rural broadband delivery in both Municipalities; and
 - i. The referral and circulation of major land use, subdivision and development proposals in either municipality which may impact the other municipality.
3. "Out of scope" topics to this agreement include municipal administration, animal control, and safety codes services.
4. The Committee shall consist of four members, being two Councillors from each municipality.
5. The Chief Administrative Officers will be advisory staff to the Committee and responsible to develop agendas and recommendations on all matters. Chief Administrative Officers will be responsible for forwarding all recommendations from the Committee to their respective Councils.
6. Parties will give 30 calendar days of a notice for a meeting. Meeting requests will be directed to the Chief Administrative Officer for the respective municipality.

4. Service Delivery

1. Where the Committee desires a joint cost sharing or management agreement on any of the items identified as “in scope services”, a service agreement shall be required to be developed on that specific item.
2. When developing service agreements, the Committee shall clearly identify which municipality will lead service delivery for the service(s).
3. When developing service agreements, the Committee shall determine the appropriate funding for the service(s) being discussed.
4. All future service agreements shall set out a process for discontinuing the service provided if one or both municipalities wish to discontinue in the service delivery.
5. All future service agreements shall set out a time frame for the delivery of the service(s) being discussed including the start and end date of the service delivery.

5. Municipal Services

5.A Understanding of Services provided by each municipality to residents

1. Parkland County and Summer Village of Seba Beach have agreed that the best and most efficient way to provide services to residents is to continue providing services through the various arrangements that each municipality currently has with their respective neighbours.
2. Parkland County and Summer Village of Seba Beach have agreed that each municipality will provide the following services for their residents independently:
 - a. Parkland County
 - i. Affordable Housing
 - ii. Agricultural Services
 - iii. Animal Control
 - iv. Assessment Services
 - v. Bylaw Enforcement and Policing
 - vi. Communications
 - vii. Emergency Response Services and Emergency Preparedness Education
 - viii. Emergency Management
 - ix. Information Technology
 - x. Municipal Administration
 - xi. Purchasing / Procurement Services
 - xii. Recreation and Parks
 - xiii. Road maintenance
 - xiv. Transportation
 - xv. Water and Wastewater
 - xvi. Solid Waste
 - b. Summer Village of Seba Beach

- i. Animal Control
- ii. Assessment Services
- iii. Bylaw Enforcement and Policing
- iv. Communications
- v. Emergency Response Services and Emergency preparedness education
- vi. Emergency Management
- vii. Information Technology
- viii. Municipal Administration
- ix. Purchasing / Procurement Services
- x. Recreation and Parks
- xi. Road maintenance
- xii. Solid Waste

5.B Existing service agreements between both municipalities

1. The Municipalities have worked collaboratively in the past with the following agreements to serve residents of both municipalities. Where agreements have lapsed, the Committee may desire to review and renew agreements:
 - a. Special Constables Services Agreement (1996)
The Summer Village of Seba Beach to provide Special Constable (Community Peace Officer) services on Range Road 60 between 10th Street and Culmac Road.
 - b. E9-1-1 Call Answer Services Agreement (1996)
Parkland County to provide the services of Parkland's Call Answer Centre to the Summer Village of Seba Beach on a year round basis.
 - c. Emergency Communication Services System Agreement (2003)
Parkland County to make available to the Summer Village of Seba Beach answering and dispatch services for use by the Special Constables in the employ of the Summer Village.
 - d. Tower Site Agreement (2009)
The Summer Village of Seba Beach to lease a parcel of land to Parkland County for the purposes of placing, operating, and maintaining a communications tower.
 - e. Share Peace Officer Services (2012)
Both Parkland County and Summer Village of Seba Beach agree to allow Peace Officers in their employ to assist each other in the performance of their duties enforcing traffic safety.

f. Fire Agreement (2011)

Parkland County to provide firefighting assistance to the Summer Village of Seba Beach where a fire occurs within the limits of the Summer Village.

6. Land Use

1. Matters of a land use and development nature impacting both municipalities shall be guided by policies set out in the Parkland County / Summer Village of Seba Beach Intermunicipal Development Plan. Where policies may not be covered by the Intermunicipal Development Plan, both municipalities shall refer to policies in their respective municipal development plans and other statutory plans.

7. Collaboration Process

1. In the event that either municipality initiates the development of a new project and/or service that may require a new cost-sharing (or servicing) agreement, the initiating municipality's Chief Administrative Officer will notify the other municipality's Chief Administrative Officer.
2. Once either municipality has received written notice of a new project, an Intermunicipal Committee meeting must be held within 30 calendar days of the date the written notice was received, unless both Chief Administrative Officers agree otherwise.
3. The Intermunicipal Committee will be the forum used to address and develop future mutual aid agreements, cost sharing or servicing agreements. In the event that the Intermunicipal Committee is unable to reach an agreement, the dispute shall be dealt with through the procedure outlined within Section 9 of this document.
4. Future projects or initiatives to explore by the Committee are included in Appendix One of this Agreement. This list may be updated from time to time as agreed to by the Intermunicipal Committee.

8. Indemnity

1. Parkland County shall indemnify and hold harmless the Summer Village of Seba Beach, its employees and agents from any and all claims, actions and costs whatsoever that may arise directly or indirectly out of any act or omission of Parkland County, its employees or agents in the performance of this Agreement.
2. The Summer Village of Seba Beach shall indemnify and hold harmless Parkland County, its employees and agents from any and all claims, actions and costs whatsoever that may arise directly or indirectly out of any act or omission of the Summer Village of Seba Beach, its employees or agents in the performance of this Agreement.

9. Dispute Resolution

1. The Summer Village of Seba Beach and Parkland County commit to resolving any disputes in a non-adversarial, informal and cost-efficient manner.
2. Both municipalities shall make all reasonable efforts to resolve all disputes by negotiation and agree to provide, without prejudice, open and timely disclosure of relevant facts, information and documents to facilitate negotiations.
3. Any dispute arising out of the implementation of this Agreement will firstly be addressed by the Chief Administrative Officers of both the Summer Village of Seba Beach and Parkland County. Where a dispute cannot be resolved to the satisfaction of both Chief Administrative Officers after thirty (30) calendar days, the dispute will be referred to the Intermunicipal Committee.
4. Where a dispute cannot be resolved to the satisfaction of the Intermunicipal Committee after thirty (30) calendar days, the dispute will be referred to the Mayor and Council of both municipalities.
5. Where a dispute cannot be resolved to the satisfaction of the Mayor and Council of both municipalities, Parkland County and the Summer Village of Seba Beach will seek the assistance of a mediator acceptable to both parties. The costs of mediation shall be shared proportionately between the municipalities using a funding structure consistent with Section 708.41 of the *Municipal Government Act*.
6. In the event a dispute cannot be resolved through the steps outlined above, the dispute may be referred to a single arbitrator mutually acceptable to both parties. Failing mutual agreement, either party may apply to a Judge of the Court of Queen's Bench of Alberta to appoint an arbitrator whose decision shall be final and binding upon both parties.
7. The costs of arbitration shall be shared proportionately between the municipalities in accordance with Section 708.41 of the *Municipal Government Act*.
8. For all development, subdivision or planning matters intermunicipal disputes shall follow agreed to processes outlined in an approved Intermunicipal Development Plan between both municipalities and the *Municipal Government Act*. In situations where an approved Intermunicipal Development Plan is in conflict with the *Municipal Government Act* as it pertains to intermunicipal disputes, provisions in the *Municipal Government Act* shall prevail.

10. Dispute Resolution Process Chart

STEP 1: CAO
CAO's of both municipalities to resolve dispute through negotiation.
Timeline: Thirty (30) calendar days

STEP 2: Intermunicipal Committee
Intermunicipal Committee to resolve dispute through negotiation.
Timeline: Thirty (30) calendar days

STEP 3: Mayor and Council
Mayors and Council to resolve dispute through negotiation.

STEP 4: Mediation
Both municipalities to retain a mutually agreed to mediator to resolve dispute through mediation.

STEP 5: Formal Arbitration
Both municipalities to retain a mutually agreed to arbitrator to resolve dispute through formal arbitration.

Notes

STEP 3 timelines to be determined mutually by both Councils.

STEP 4 timelines to be identified at the mediation stage.

STEP 5 timelines to be identified at formal arbitration. Decisions of an arbitrator are final and binding on both parties.

11. Correspondence

1. Written notice under this Agreement shall be addressed as follows:

a. In the case of Parkland County to:

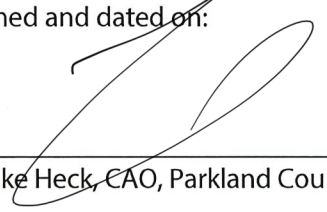
Parkland County
c/o Chief Administrative Officer
53109A – Hwy 779
Parkland County, AB T7Z 1R1

b. In the case of the Summer Village of Seba Beach to:

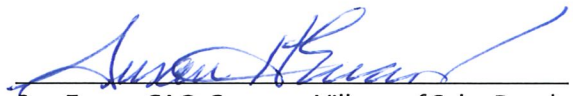
Summer Village of Seba Beach
c/o Chief Administrative Officer
140 – 3 Street
Seba Beach, AB T0E 2B0

12. Authorizations

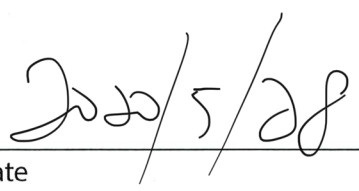
Signed and dated on:



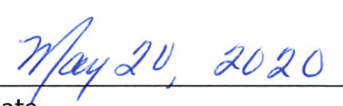
Mike Heck, CAO, Parkland County



Sue Evans, CAO, Summer Village of Seba Beach



Date



Date

Appendix One: Potential Areas for future joint projects and initiatives

1. NONE LISTED AT THIS TIME